Potential Changes to Regulations Proposed Oct 1st

2nd DDOT/Major Utility Roundtable

December 22, 2010









Agenda

- □ Background
- Discussion of Potential Changes
- Next Steps









DDOT Proposed New Excavation Regs on Oct 1st

- Published to DC Register
 - 30 Day Comment Period
- All major utilities, and a few others, commented
- Input was sorted and considered in cooperation with DDOT GC
- □ Roundtable discussion on Nov 30th









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Structure of this overview

- For each major heading in the regs...
 - Concerns
 - Representation of issues raised by one or more utilities
 - Response
 - DDOT's take on each issue
 - Potential Changes
 - Description of changes DDOT may consider making









3401 - Scheduling & Coordination of Excavation

- Concerns:
 - "tool specified by the Department" too vague
- Response:
 - Avoided, intentionally, brand names
- Potential Changes:
 - None; DDOT will communicate requirements, ahead of time, with updates as needed









3403.1 – Permit Duration

- Concerns:
 - No standard duration for permits
- Response:
 - DDOT wants permit duration to match the underlying work
 - Apply for the time you need
- Potential Changes:
 - None









3403.2 – Permits void if start/end dates missed

Concerns:

Weather, and other issues, may cause delays; beyond utility control

Response:

- DDOT would consider grace for Start Date, but extending Expiration [end] Date would require new permit or Renewal
 - Other users waiting for their turn in the **ROW**









3403.2 [cont'd]

- Potential Changes:
 - Add: "Work to begin w/in five business days of Effective Date"
 - Add: "...not including days during which work cannot be performed because of inclement weather, or acts of God"









3403.2 [cont'd]

- □ Potential Changes:
 - Clarify nomenclature, for consistency w/TOPS
 - Replace references to Start Date/End Date with
 - Issue Date [date permit is released to applicant]
 - Effective Date [date permitted activity may begin]
 - Expiration Date [date permitted activity must end]









3403.3 - Director's Discretion; change start/end dates

- Concerns:
 - No criteria given for the exercise of discretion
- Response:
 - This discretion is consistent w/Director's stewardship of public space
- Potential Changes:
 - None









3404.1 – Permanent Restoration vs Temporary

- Concerns:
 - Asphalt plants not open in winter
- Response:
 - DDOT encourages winter restoration
- Potential Changes:
 - Add: "...not including days during which work cannot be performed because of inclement weather, acts of God"









3404.1 – Permanent Restoration vs Temp [cont'd]

- Concerns:
 - Temporary patches are unavoidable
- Response:
 - DDOT does not want temp restoration to be an end in itself
- Potential Changes:
 - Add: Temporary restorations allowed as part of a continuous process, culminating in permanent restoration.









3404.3 – Perm restoration begins w/in 24 hours

- Concerns:
 - Restoration cannot begin w/in 24 hours
- Response:
 - DDOT wants continuous process leading to permanent restoration
- Potential Changes:
 - Begin permanent restoration w/in 5 business days of final work
 - "Final Work" to be defined









3404.3 – Branding Cuts

- Concerns:
 - Branding requirements not known
- Response:
 - We want utilities to brand their cuts
 - Branding pushed back to 2011
 - Details to follow
 - We will make sure that utilities can use tags already purchased
- Potential Changes
 - None









3404.3 – Winter Moratorium

- Concerns:
 - Concept of winter restoration conflicts with Blue Book
- Response:
 - DDOT encourages winter restoration
- Potential Changes:
 - Blue Book will be edited for consistency









3404.4 - Safe and rideable condition

- Concerns:
 - Safe and rideable is too vague
- Response:
 - Language is in DDOT's existing regulations
 - Rideable="suitable for travel over or on"
- Potential Changes:
 - None









3404.7 – Restoration in 6 hours

- Concerns
 - Impossible to satisfy this time requirement
- Response
 - Language is in current regulations
 - 3404.7 sets out exceptions for weather and unforeseen circumstances
- Potential Changes
 - None









3404.9 – If permittee fails to act, DDOT may repair

- Concerns
 - Director has too much discretion in determining what is appropriate
- Response
 - Consistent with Director's duty as steward of public space
 - Text is also in current regulations
- Potential Changes
 - None









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3404.10 – Permittee must pay Cost + 3X penalty

- Concerns
 - Costs poorly defined
 - DDOT filling government coffers
 - Lack of due process
- Response
 - Not new; Text is in current regulations
 - Change here was to indicate that delay \$ may be included among direct/indirect costs
- Potential Changes
 - None









3404.11/12 - Utility liable for **DDOT** restoration

- Concerns
 - Not fair for utility to be liable for work of **DDOT** contractor
- Response
 - Liability/hold harmless are in current regulations
- Potential Changes
 - TBD Working w/OAG









3405.1 - Deposits; acceptable types

- Concerns
 - Lack of specificity on acceptable forms of surety
- Response
 - "Deposit" is defined in 3499(2)
 - DDOT encourages use of Bonds & LOCs; and they are affordable
- Potential Changes
 - None









3405.2 - Deposits; amounts

- Concerns
 - Deposit levels too high;
 - Unfair to small players
 - Securing major projects, particularly expensive
- Response
 - DDOT's primary interest is in having 100% compliance w/deposit requirement









3405.2 – Deposit; amounts [cont'd]

- Potential Changes
 - Keep modified version of current deposit schedule; for multiple excavations...
 - \Box 1' to 300' = \$50,000
 - \square 301' to 600' = \$100,000
 - \square 601' to 1200' = \$200,000
 - \square 1201' and above = \$200,000/each excavation
 - Restore language from existing regs...
 - Utilities with a bond already in place will not be subject to new deposit requirements until that bond is depleted or expires.









3405.3 - Deposits; seizing funds

- Concerns
 - 7 day notice of intent to seize funds is too short
- Response
 - 7 days is in current regs
 - Only edit was adding electronic notification
 - Seizure would follow NOVs and other notification
- Potential Changes
 - None









3405.3 - Deposits; seizing funds [cont'd]

- Concerns
 - Notification "through other means" is too vague
- Response
 - DDOT agrees
- Potential Changes
 - Replace with, "or personally served to the Owner or their authorized representative."









3405.3 - Deposits; seizing funds [cont'd]

- Concerns
 - Due process questions re Director discretion on seizing funds
- Response
 - This right is in current regs.
 - Utilities have courts as remedy
- Potential Changes
 - None









3405.4 – Restoration of Deposit

- Concerns
 - Replenishing deposit w/in 3 days is onerous burden
- Response
 - This is current law
- Potential Changes
 - Replenish within 15 days
 - Note: Technically, ineligible for any new permits until surety is reestablished









3405.5/6 - Two-Year Retention d. Period

- Concerns
 - 2 year deposit retention is too long
- Response
 - 2 years is standard in current regs
 - Moot point for major utilities with steady stream of projects in the ROW
- Potential Changes
 - None









3406 - Abandonment of facilities

- Concerns
 - Notification process should be clearly outlined and logistically sound
- Response
 - DDOT agrees
- Potential Changes
 - None









3407.1 – Stop Work Orders, Permit Mods/Revocations

- Concerns
 - Those empowered to stop work should be adequately trained
- Response
 - DDOT agrees
- Potential Changes
 - None









3408 - Liability of Owner and Permitee

- Concerns
 - Utilities shouldn't be liable for DDOT work; also, excessively punitive
- Response
 - TBD working w/OAG









3499 – Definitions

- Concerns
 - Major/Minor work redefined in terms of days as opposed to extent of excavation
- Response
 - Extent of excavation may be more appropriate
- Potential Changes
 - Minor work = 300' or less
 - Major work = 301' or more









1380.4 – Infractions and Penalties

- Concerns
 - 3 day corrective notice unrealistic
 - Fine should apply *after* failure to correct
- Response
 - DDOT would consider change to be consistent with 3404.3 - Restoration
- Potential Changes
 - 7 day corrective notice









1380.4 – Infractions and Penalties [cont'd]

- Concerns
 - Failure to "properly" schedule or coordinate—vague, impractical
- Response
 - DDOT agrees
- Potential Changes
 - Delete "properly" and revise to read: "[f]ailure to schedule or coordinate excavation(s) in accordance with 24 DCMR 3401..."









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Next Steps

- Finalize revisions to the proposed rules – by mid January
- Guidance from new administration tbd
- Publish revised rules for 30 days of public comment - Jan/Feb
- Adopt final rules Not Before Feb/Mar









END







